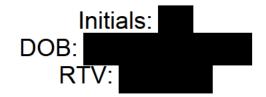


Private and Confidential

Internal Review of Serious Incident



Business Stream: Adults Borough: Halton

Date of Incident: 18 June 2011 Date of Notification: 23 June 2011

Terms of Reference Issued:	4 July 2011
Date Report Completed:	30 August 2011
Patient Safety Panel Approved:	21 December 2011
Trust ID No:	1538
StEIS No:	2011/11654
Incident No:	W36914
Review Team/Authors:	
Report Reviewed By:	
Report Amended:	27 October 2011, 15 December 2011

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Summary

is alleged to have drowned a 57 year old father of six on 18 June 2011, during a fishing competition at Great Sankey Park Warrington.

Following	the	incident	he	was	taken	to	Runcorn	Custody	Suite.	

The incident was reported to the Trust by Team Manager, at Ashley House. A fast-track incident form was completed 23 June 2011 in accordance with the Trust Incident Reporting Policy.

Introduction

Aims

- To examine the care received from the 5 Boroughs Partnership NHS Foundation Trust.
- To consider if the care provided reflected national guidelines and the 5 Boroughs Foundation Trust policy and procedures at the time.
- To learn lessons from the incident and make improvements.
- To liaise with the family and take into consideration any concerns as part of the SUI review

Background and Context

Maintenance-oriented treatments in the UK context primarily refer to the pharmacological maintenance of people who are opioid dependent, through the prescription of opioid substitutes (Methadone or Buprenorphine). This therapy aims to reduce or end their illicit drug use and the consequential harms (NICE CG52 p.32).



The prescribing General Practitioner (GP) or Consultant signs the prescriptions which are collected by the service user who takes it to the chemist.

had an allocated key worker who monitored, supported and kept engaged in service This service was provided in accordance with NICE CG 52: Drug Misuse: Opioid Detoxification, which recommends establishing

and sustaining a therapeutic relationship as a crucial key working goal.

The Ashley House Team includes a GP (with Specialist Interest and a Consultant Psychiatrist (with)) employed by the Trust both of whom have been involved with the treatment of with the treatment of

Limitations

The reviewers were unable to meet with

Prison staff did not provide copies of documentation relating to this incident or detailing his mental health presentation whilst detained. They have confirmed an assessment was carried out by staff from Ashworth Secure Hospital and were awaiting acceptance for transfer at the time of writing this report.

The reviewers did have a telephone conversation with Dr based at Ashley House regarding his last consultation with due, although they have not had the opportunity to meet with Dr due to him leaving the Trust. Dr Consultant Psychiatrist (also based at Ashley House) is currently abroad and only returns mid November 2011.

Review Process

The reviewers met with who had been 's key worker for the last three years at Ashley House, plus several members of staff involved with from various agencies outside the Trust (see Appendix 3).

's Trust case notes and the Trust OTTER system were reviewed.

The reviewer's telephoned Dr at Ashley House regarding the consultation with in the consultation.

The reviewers organised information by use of a time line tool in order to place events in chronological order. The timeline enabled an analysis of events and information to be completed.

In reviewing the incident the reviewers looked at the following Trust policies:

- Care Programme Approach Policy
- Discharge/Transfer Policy
- Records Life Cycle Management Policy
- NICE Guidance CG 51 and 52 Drug Misuse: Opioid Detoxification

Relatives or Carer Involvement



Staff involvement

The reviewers met with , Practitioner Ashley House. This report will be presented to the Business Manager and shared with the Team Manager Ashley House who will disseminate to the team.

Any other agency Involvement

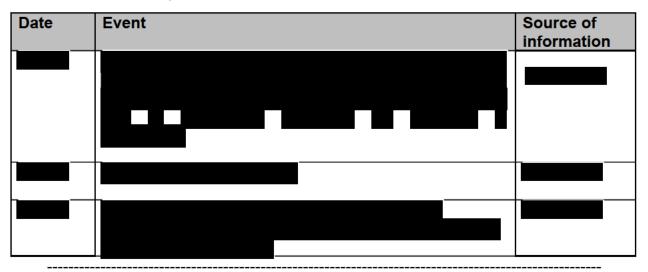
The reviewers also met with:



Minutes of these meetings are located in Appendices 5, 6, 7, 8.

Significant Events

The following is a tabulation of relevant events concerning this case presented in chronological order and interspersed with observations or concerns in bold (facts not to be included in bold).



Date	Event	Source of information

Date	Event		i	Source of nformation
			▋	

Date	Event	Source of information

Date	Event	Source of information

Date	Event	Source of information

Date	Event	Source of
		information
		
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L		

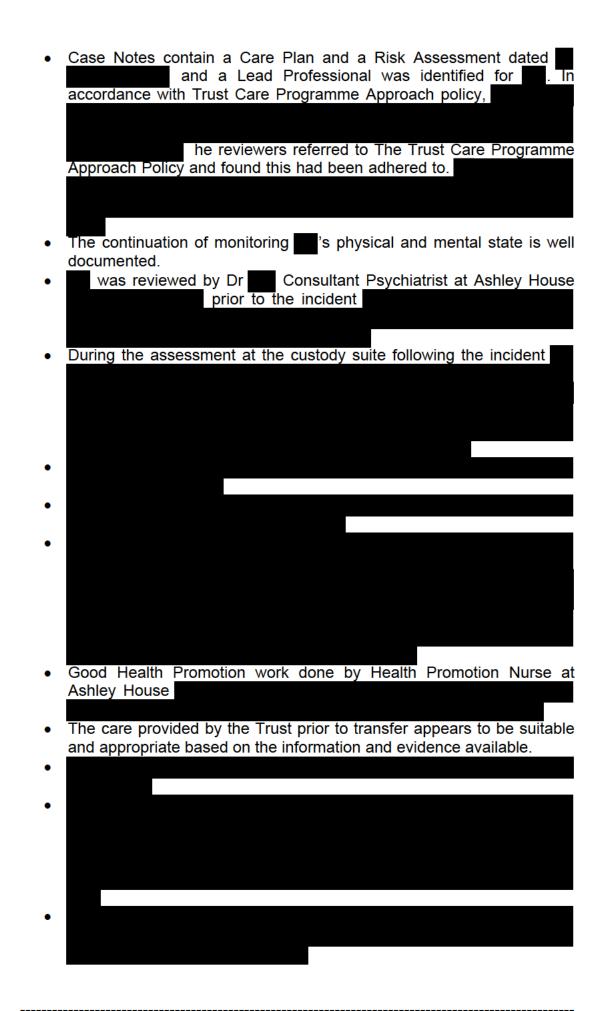
Date	Event	Source of information

Date	Event	Source of information

Findings of the Review

Positive Practice

• The reviewers found the hand written notes to be of a high standard.



Care Management and Service Delivery Problems

- The Ashley House Lead Professional's (Key worker) name badge identified him as a 'Senior Nurse Practitioner' but he does not hold a nursing qualification.
- The Interagency Transfer form was faxed to incomplete. The section related to risk was missing.
- Lack of activity recording on Trust OTTER electronic records. However there has been a longstanding local agreement that activity content is hand written and recorded on Ashley House paper based tools. Each entry is linked to an OTTER Activity that directs the reader to the paper record and thus fulfils performance recording requirements. This is a potential risk in that if service users in treatment at Ashley House present out of hours to other agencies within the Trust, these agencies are unable to access contemporaneous case note entries to obtain full information about the patients' care. Accurate and comprehensive electronic records would allow other agencies to be aware of all current relevant information pertaining to the service user's presentation, care and treatment.

Analysis of the Findings

Individual

Team and Social

The team consists of a broad mix of professional knowledge and experience and includes a Consultant Psychiatrist

input from a General Practitioner, also a (primary care) specialist, Registered Mental Health Nurses, a Registered General Nurse, a Social Worker and specialist workers.

The team appear to function well with practitioners taking every opportunity to maintain engagement. Other workers 'stepped in' to ensure continuity of treatment when turned up at unexpected times

Communication

The Inter Agency Referral Form faxed to had pages missing relating to Risk although Lead Professional recognises this error he states there were no risks identified either to or others that would have been documented.

Task

The team complied with the Trust Clinical Risk Assessment, Care Programme Approach, Medicines Management and Incident Reporting Policies and in accordance with NICE guidelines.

The team task is that of caring for service users . In this case the evidence indicates that the task was carried out to a good standard despite the difficulties caused by the 's poor engagement with services.

Service User



Actions already taken

Ashley House local procedures have recently been reviewed with regard to the faxing of documents.

Conclusion

- The reviewers conclude that the overall care provided to was of a very good standard.
- Other agency staff also reported that they did not have any concerns regarding 's mental health or risk to self/others. Every member of staff involved with the stated they have been shocked by the events
 - involved with has stated they have been shocked by the events.
- In the reviewers' opinion, this incident could not have been predicted or prevented by anyone involved in the care of **sec**.

Recommendations

The review team recommend that:

- Consideration should be given to electronic recording of involvement and activities on OTTER instead of making the entry 'See case notes' in order to ensure that out of hours services have full access to contemporaneous information.
- Mental health assessments in custody suites should include whether drug and alcohol screening tests have been completed and the outcomes of these are to be recorded.
- That practitioners roles/professional status are correctly identified on Trust ID badges, i.e. Senior Nurse Practitioner should only be applied to those whose name appear on the Nursing and Midwifery Council register in order to ensure that service users are not misled as to the role, responsibilities and professional expectations of members of the team.

SERIOUS INCIDENT REVIEW ACTION PLAN

Trust Identification Number: 1538

Person involved initials:

,

Date of incident: 18th June 2011

Lead responsible for the Action Plan completion: Business Manager, Adult Services, Halton Borough

Recommendation Copy from the report	Action Specify what you are going to do in order to implement the recommendations	Date for action to be achieved or reviewed	Owner	Outcome (evidence)
Trust Wide				
That practitioners roles/professional status are correctly identified on Trust ID badges, i.e. Senior Nurse Practitioner should only be applied to those whose name appear on the Nursing and Midwifery Council register in order to ensure that service users are not misled as to the role, responsibilities	Audit to be carried out of all name badges issues to non professional staff to ensure correct job title is displayed.	February 2012		New name badges obtained for staff.
Mental health assessments in custody suites should include whether drug and alcohol screening tests have been completed and the outcomes of these are to be recorded.	Criminal Justice Liaison Practitioners to recognise and document any need to carry out alcohol and/or drug screening	March 2012		

Addendum

Date added 4 May 2012

In January 2012 a letter was received from Merseycare NHS Trust highlighting that on the Trust may have potentially missed an opportunity to respond to a request from the police to assess is smental health.

It is alleged that presented at Runcorn Police station on at hrs and was interviewed by a police officer, .	ľ
 Reviewer met with met, Halton Crisis Team Manager and met, Crisis Nurse Practitioner on methods. (Appendix 4) did recall that the police had contacted the team for information restricted that the police had contacted the team for information restricted the Police Officer that method was not known to the Crisis Team stated that the Police Officer that method was not known to the Crisis Team. The Police Officer described the conversation with method and advised the checks had shown his accusations to be unfounded. advised the police officer to take method. remembered returning to duty the following day expecting to find a internal request from the A&E Department. There was no referral on OTTER for method and no further contact was made to Halton Crisis Team of the method. 	e nat an
Reviewer met with police officer (Appendix 5)	

The reviewers are of the opinion that practitioner involved responded appropriately to the information available at the time and that the guidance (contained on page 16, 5.0 and page 17, 6.0)

, in the Integrated Acute Care Pathway Operational Procedure, incorporating Crisis Resolution, Home treatment and In Patient Care (Appendix 6) was followed.

Terms of Reference

The review team will carry out a full investigation into the incident and the

- care and treatment of the service user or
- events leading up to the incident.

The remit of the internal review shall be to:

- To examine the care received by from the 5 Boroughs Partnership Foundation NHS Trust.
- To consider if the care provided reflected national guidelines and the 5 Boroughs Trust policy and procedures at the time.
- To learn from the incident lessons and make improvements.
- To liaise with the family and take into consideration any concerns as part of the SUI review

The review team shall:

- Collect information about the circumstances of the incident carrying out interviews and requesting witness statements where applicable.
- Produce a full chronology of events.
- Analyse the events under the following headings:

Patient/individual factors

Factors that the individual involved in the event bring that are unique to them or related to patient condition

Communication

Aspects of verbal, non verbal or written communication

Working conditions

Factors affecting ability to function at optimum levels in the work place

Education & training

Availability and quality of training that directly affects ability to perform the job

Team & social

Aspects of communication but predominantly around management styles, Leadership and perceptions of role

Task

Aspects that support and aid in the safe and effective delivery of particular functions such as policy, procedures, task design, equipment. This includes risk assessment, risk management in the light of relevant legislation, agreed good practice and local and national policy.

Organisation & strategic

Aspects inherent or embedded in the organisation, culture, commissioning issues

- Draw conclusions based on the analysis of the causal factors and identify issues that need to be addressed.
- A record of who the report is to be shared with within the immediate service e.g. service user, carers, staff must be made within the report.

The review team will write a report based on the template provided and when completed up to the Recommendation stage will email a copy to the SUI Coordinator for quality assuring and for information on progress to the Head of Risk Management.

When the draft report is complete discussion/communication via email should take place with the Business Manager to decide:

- if the reviewers should complete the draft action plan with the Business Manager or
- if the Business Manager wishes to identify the actions with the team involved.

In either instance the Business Manager must ensure the report is complete with action plan and APPROVE the quality of the report ensuring the recommendations and actions are appropriate and realistic.

The Report is a disclosable document in law and will be written presenting fact not opinion or personal judgement. The report should only contain the initials of any service users (s) and members of staff. A complete list of staff involved will be included as an appendix for Trust purposes.

The Business Manager will be responsible for monitoring the action plan until all actions are completed and reporting where actions cannot be implemented effectively.

The report will be submitted to the Risk Management Department (target of 43 days from the decision to review the incident) for final checking prior to being recorded as a FINAL APPROVED REPORT. The report will then be sent out to relevant external stakeholders.

Personal details of service user involved

Full Name:
Address:
Date of Birth:
GP:

Appendix 3

List of staff/relatives involved

List of evidence reviewed

- Care Records
- Interviews with staff from:
- Ashley House Substance Misuse Service.
- •

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Minutes of Meeting held at Risk Department

Halton Crisis Team Manager Present: : Pratitioner Reviewer

remembers the police contacting the team for information re stated she looked on OTTER a couple of minutes prior to pm. and could see that he was known to Ashley House

informed the Police Officer that was not known to the Crisis Team.

stated 'The Police Officer did not request an assessment; he never asked if we could see him, he asked if he was known to our service'. The Police Officer told me that had presented to the Police Station saying he knows about murders and things, the police checked these out and could not find any evidence of the suggestions.

stated that on looking on OTTER it appears that

advised the Police Officer to take to A&E to get his symptoms investigated

remembers returning to duty the following day expecting to find an internal request from colleagues in the A&E Department has she had expected to be taken by the police on her advice the previous evening although there was no referral on OTTER for . No further contact was made to Halton Crisis Team re from any agency.

confirmed Halton Crisis Team work 9am-9pm. An On Call Service is offered to service users who have had an assessment and are open to the Crisis Team on OTTER.

There are practitioners at both Warrington and Whiston A&E Departments with a Senior House Officer and Staff Grade attached.

stated 'It is an absolute given we advise A&E' it may appear that the police did not act on the advice they were given'.

The Acute Care Pathway is clear

Minutes of Meeting held Risk Department Holins Park Re Police Statement





Integrated Acute Care Pathway Operational Procedure Incorporating Crisis Resolution/Home Treatment and Inpatient Care 5.0 TEAM STRUCTURE

Working Patterns

Staffing:	Minimum 2 Qualified / 2 Unqualified
Shift Pattern:	9.00am – 21.00pm (this is subject to local
	variations based on resource implications)

Team Manager: 9.00 am – 17.00 pm Monday – Friday

On Call Arrangements

7 Days 21.00 pm – 9.00 am

One qualified, one unqualified (or 2 qualified on occasions) -N.B. Non-waking night call/service accessed via Hollins Park Switchboard.

This Service will be available to respond to

- Known service users to the respective Crisis Resolution/Home Treatment Teams including the facility to go out into the community.
- Contact from Local out-of-hours G.P. services for advice and signposting.
- Service users who present at A&E Departments where joint assessments are required with SHO's.



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National Treatment Agency Treatment Outcomes Profile Monitoring Tool

Client ID D.B. (dd/mm/yyyy) Name of keyworker	
/ / Gender: M F Treatment stage: Start Review Exit TOF interview date (dd/mm/yyy)	Total for NDTMS return
Section 1: Substance use (Use NA only If Information is not disclosed or not answered)	
Record the average amount on a using day and number of days substances used in each of past four weeks Average Week 4 Week 3 Week 2 Week 1	Total
a Alcohol 0-7 0-7 0-7 0-7	0-28
b Opiates/opioids (illikit)'	O-28
c Crack	O-28
d Cocaine	<u> </u>
e Amphetamines	0-28
f Cannabis	0-28
(name) and uses therefore and any non-precisive splicit, exh an investadem and buyers or precisive splicit, exh and an investadem and buyers or precisive splicit, exh and an inve	
Section 2: Injecting risk behaviour (Use NA only If Information Is not disclosed or not answered)	
Record number of days client injected non-prescribed drugs in past four weeks	
()f no, enter zero and 'N', and go to section 3) Week 4 Week 3 Week 2 Week 1	Total
a Injected 0-7 0-7 0-7 0-7	0-28
b Inject with needle or syringe used by someone else? Yes No C c Inject using a spoon, water or filter used by someone else? Yes No C	Enter 'Y' if any yes, otherwise 'W
c Inject using a spoon, water or fliter used by someone else? Yes 🗌 No 🗌 🥤	othéreize 'W
Section 3: Crime (Use NA only If Information is not disclosed or not answered)	
Record days of shoplifting, drug selling and other categories committed in past four weeks Week 4 Week 3 Week 2 Week 1	Total
a Shoplifting	0-28
b Drugselling 0.7 0.7 0.7 0.7	<u> </u>
c Theft from or of a vehicle Yes 🗌 No 🔲	0-28
	Enter 'Y' If
d Other property theft or burglary Yes 🗌 No 🗌 -	
d Other property theft or burglary Yes No - e Fraud, forgery and handling stolen goods Yes No -	Enter 'Y' If any yes, otherwise 'W
d Other property theft or burglary Yes No e Fraud, forgery and handling stolen goods Yes No f Committing assault or violence Yes No	Enter 'Y' If
d Other property theft or burglary Yes No e Fraud, forgery and handling stolen goods Yes No f Committing assault or violence Yes No - Section 4: Health & social functioning (Use NA only If Information Is not disclosed or not answered)	Enter 'Y' If any yes, otherwise 'W
d Other property theft or burglary Yes No - e Fraud, forgery and handling stolen goods Yes No - f Committing assault or violence Yes No - Section 4: Health & social functioning (Use NA only If Information Is not disclosed or not answered) a Client's rating of psychological health (anxiety, depression, problem emotions and feelings) 0 1 2 3 6 5 7 8 10 11 12 14 15 15 10 20	Enter 'Y' H any yei otherwise 'W' Enter Y'orW'
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Treatment Outcomes **Profile (TOP)**

About the TOP

The TOP is a validated tool for monitoring the changes that occur during treatment for service users. It was developed by the NTA and implemented throughout the English drug treatment system in 2007 to provide service users, clinicians, service managers and commissioners with objective and comparable information about 'real' changes that occur in service users' lives, in order to inform and improve practice on both an individual and strategic level.

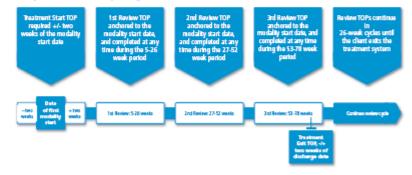
It is a simple set of questions that can aid improvements in clinical practice by enhancing assessment and care plan reviews, helping to ensure that the clients' needs are identified and addressed in the care plan and place them in the best position to help them meet their treatment goals.

NHS National Treatment Agency for Substance Misuse

The TOP should be completed with clients in all Tier 3 and 4 structured treatment modalities (as defined by Models of Care: 2006 update) at the start of treatment (Treatment Start TOP), periodically throughout the clients treatment journey (Treatment Review TOP) and when the client exits the treatment system (Treatment Exit TOP)

We recommend that the TOP is completed during the care planning process. It is good practice to review a client every 12 weeks. However, this may be more or less frequent depending on individual need. The TOP should be reported to NDTMS in accordance with the reporting protocol below.

The protocol for TOP reporting



How to complete the TOP

Start by entering: · Client name and identifiers (date of birth and gender)

Your name

· Date of assessment

. The stage at which you are completing the TOP - Treatment Start, Review, Treatment Exit, or post Treatment Exit.

Types of responses: • Timeline – invite the dient to recall the number of days in each of the past four weeks on which they did something, for example, the number of days they used heroin. You then add these to create a total for the past four weeks in the blue NDTMS box

 Yes and no – a simple tick for yes or no, then a 'Y' or 'N' in the blue NDTMS box

Thank you for your contribution to NINTME by using the TOD

 Rating scale – a 21-point scale from poor to good. Together with the client, mark the scale in an appropriate place and then write the equivalent score in the blue NDTMS box.

A few things to remember

. The blue shaded boxes are the only information that gets sent to the NTA

. Week 4 is the most recent week; week 1 is the least recent . The Treatment Start TOP should always capture pretreatment drug use, so it is important that the recall period is the 28 days before the treatment start date. Not doing this will skew outcomes as there is likely to be a lower baseline.

Calculating alcohol units

Volume (ml) x %ABV

Appendix 8